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Notice of Intended Regulatory Action (NOIRA) Agency Background Document

Agency name	Virginia Department of Health
Virginia Administrative Code (VAC) citation	12VAC5-506
Regulation title	Regulations for Physician Assistant Scholarships
Action title	Implement Regulations for Physician Assistant Scholarships
Date this document prepared	April 30, 2014

This information is required for executive branch review and the Virginia Registrar of Regulations, pursuant to the Virginia Administrative Process Act (APA), Executive Orders 14 (2010) and 58 (1999), and the *Virginia Register Form, Style, and Procedure Manual.*

Purpose

Please describe the subject matter and intent of the planned regulatory action. Also include a brief explanation of the need for and the goals of the new or amended regulation.

Chapter 188 of the 2001 Virginia Acts of Assembly amended and reenacted § 32.1-122.6:03 of the Code of Virginia to require the establishment of an annual physician assistant scholarship program for students who intend to enter an accredited physician assistant program and mandated the Board of Health to adopt regulations governing the implementation of such a scholarship program within 280 days of its enactment. There is no record within the Agency of any past regulatory action to implement the required regulations. Permanent regulations are necessary to support the implementation of § 32.1-122.6:03. The intent of this regulatory action is to implement the regulatory action required by § 32.1-122.6:03 and address the shortage of trained medical professionals in the Commonwealth.

Legal basis

Please identify the state and/or federal legal authority to promulgate this proposed regulation, including (1) the most relevant citations to the Code of Virginia or General Assembly chapter number(s), if applicable, and (2) promulgating entity, i.e., agency, board, or person. Your citation should include a specific provision authorizing the promulgating entity to regulate this specific subject or program, as well as a reference to the agency/board/person's overall regulatory authority.

The regulation is promulgated under the authority of § 32.1-122.6:03 of the Code of Virginia. Section 32.1-122.6:03 of the Code of Virginia requires the Board to establish an annual physician assistant scholarship program and mandates that the Board promulgate regulations in order to administer the program.

Need

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Please detail the specific reasons why the agency has determined that the proposed regulatory action is essential to protect the health, safety, or welfare of citizens. In addition, delineate any potential issues that may need to be addressed as the regulation is developed.

Regulations to implement the physician assistant scholarship program are essential to address the shortage of trained medical professionals in the Commonwealth. The regulations will increase the availability of adequate, quality medical care. The physician assistant scholarship program addresses the workforce shortage by providing financial assistance for education expenses for individuals who intend to enter an accredited physician assistant program in designated schools. Decreasing the workforce shortage of trained medical professionals in the Commonwealth helps protect the health of Virginians by increasing primary care services to underserved areas and populations.

Substance

Please detail any changes that will be proposed. Be sure to define all acronyms. For new regulations, include a summary of the proposed regulatory action. Where provisions of an existing regulation are being amended, explain how the existing regulation will be changed.

This regulatory action will implement a new regulatory chapter which will create a physician assistant scholarship program. The substantive elements of this program will be modeled after similar regulatory programs administered by the Agency. Substantive elements that will be created include:

Definitions – Will provide clarification on key or frequently use terms in the regulatory text.

<u>Advisory Committee</u> – Will establish that an Advisory Committee as appointed by the Board of Health shall make all scholarship recommendations.

<u>Eligibility for scholarships</u> – Will provide eligibility requirements including acceptance in or enrollment in an approved education program, a 2.5 cumulative GPA if already enrolled in a program, application, financial need and no active military obligation.

<u>Conditions of scholarships</u> – Will provide guidance and provisions on the contract requirements, calculations of the service obligation, employment requirements, transfer of practice site, default, waiver, partial, hardship, and default payments.

<u>Number of applications</u>, <u>Amounts of scholarships & How to apply</u>- Will provides information and provisions regarding applicant renewals, minimum and maximum award amounts, location of application form and deadline dates for submission of applications.

<u>Selection criteria</u> – Will provide information regarding preferential consideration of applications, including Virginia residents, residents of medically underserved areas and minority students.

<u>Scholarship contract</u> – Will provide information regarding the required elements of the scholarship contract.

<u>Practice site selection</u> – Will provide information regarding where a participant in the program will be able to perform his service obligation.

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<u>Functional elements of the repayment program</u> – Will provide program information regarding reporting requirements, breach of contract, and deferments and waivers.

Alternatives

Please describe all viable alternatives to the proposed regulatory action that have been or will be considered to meet the essential purpose of the action. Also, please describe the process by which the agency has considered or will consider other alternatives for achieving the need in the most cost-effective manner.

There are no other viable alternatives other than the intended regulatory action to carry out the board's statutory mandate to establish a physician assistant scholarship program. The regulations are mandated by § 32.1-122.6:03 of the Code. This statutory requirement provides little regulatory flexibility.

Public participation

Please indicate whether the agency is seeking comments on the intended regulatory action, including ideas to assist the agency in the development of the proposal and the costs and benefits of the alternatives stated in this notice or other alternatives. Also, indicate whether a public hearing is to be held to receive comments on this notice.

Please also indicate pursuant to your Public Participation Guidelines whether a panel will be appointed to assist in the development of the proposed regulation. Please state one of the following: 1) a panel will be appointed and the agency's contact if you're interested in serving on the panel is ______; 2) a panel will not be used; or 3) public comment is invited as to whether to use a panel to assist in the development of this regulatory proposal.

The agency is seeking comments on this regulatory action, including but not limited to 1) ideas to be considered in the development of this proposal, 2) the costs and benefits of the alternatives stated in this background document or other alternatives and 3) potential impacts of the regulation. The agency is also seeking information on impacts on small businesses as defined in § 2.2-4007.1 of the Code of Virginia. Information may include 1) projected reporting, recordkeeping and other administrative costs, 2) the probable effect of the regulation on affected small businesses, and 3) the description of less intrusive or costly alternatives for achieving the purpose of the regulation.

Anyone wishing to submit comments may do so via the Regulatory Town Hall website (http://www.townhall.virginia.gov), or by mail, email, or fax to Adrienne McFadden, Office Director Office of Minority Health and Health Equity, 109 Governor Street, Richmond, Virginia 23219, 804-864-7440, and Adrienne.McFadden@vdh.virignia.gov. Written comments must include the name and address of the commenter. In order to be considered, comments must be received by midnight on the last day of the public comment period.

A public hearing will not be held following the publication of the proposed stage of this regulatory action.

Family impact

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Assess the potential impact of the proposed regulatory action on the institution of the family and family stability including to what extent the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

The Board has assessed the impact the proposed regulatory action will have on the institution of the family and family stability. The Board anticipates no impact to the family or family stability.